

Des Moines, Iowa
November 11, 1952

A meeting of the State Board of Education, called by President Rider on November 5, 1952, was held in the Board's Office in the State Office Building, Des Moines, Iowa, on November 11, 1952, at 10:30 a.m.

PRESENT: Mrs. Archie, Mr. Hagemann, Mrs. Kyseth, Mr. Munger, Mr. Plock, Mr. Rider, Mr. Rupe, and Mr. Stevens, members of the State Board of Education; Mr. Dancer and Mr. Gernetzky, members of the Finance Committee; Miss Lenihan, assistant secretary; and President Hancher and Business Manager Ambrose, of the State University.

ABSENT: Mr. Hamilton, member of the State Board of Education.

President Rider in the chair and Secretary Dancer secretary of the meeting.

President Rider stated that the meeting was called for the purpose of re-considering the legislative askings approved by the State Board of Education on September 12, 1952, for Salaries, Support, Maintenance and Miscellaneous Purposes for the State University of Iowa.

STATE UNIVERSITY OF IOWA

The following business relating to the State University of Iowa was transacted:

LEGISLATIVE ASKINGS, BIENNIUM 1953-1955 - SALARIES, SUPPORT, MAINTENANCE AND MISCELLANEOUS. President Hancher submitted the following memorandum:

Memorandum to the Iowa State Board of Education

on

Legislative Askings for Salaries, Support and Maintenance
for the biennium, 1953-55

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1. The first point that I would like to make is that I am raising no question about the gross figures fixed by the Board as its requests to the Governor and the General Assembly for salaries, support and maintenance for educational purposes, for the care of the indigent, or for any other purpose, including funds for repairs, replacements and alterations and for capital improvements at the University.

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2. The figure of \$7,643,188 has been set by the Board for salaries, support and maintenance of educational programs at the University. Although I presented the University's needs amounting to a higher figure, I am not raising that point, but am discussing solely the way in which the figure is broken down and the way in which the presentation is to be made to the Governor and General Assembly. I do this in the hope that a presentation can be found which will seem so fair and acceptable to everyone that there can be agreement upon both the facts and the supporting arguments.
3. In reaching its total of \$7,643,188, the Board made certain assumptions with respect to income and expenditures. For ready reference, I am setting out three parallel columns. The first (I) is based on the University's Statement of Needs. The second (II) on the Board's Summary Statement, as I understand it. The third (III) is a modification of both I and II.

	University Statement I	Board Statement II	Modified Statement III
Appropriations	\$6,000,000	\$6,000,000	\$6,000,000
Reserves budgeted	990,454	474,874	990,454
Decline in VA payments	111,000	136,000	111,000
Decline - income Gov't Contracts	2,500	None	None
	<u>\$7,103,954</u>	<u>\$6,610,874</u>	<u>\$7,101,454</u>
Salary changes	683,733	466,200	466,200
Expense changes	73,656	66,114	66,114
	<u>\$7,861,343</u>	<u>\$7,143,188</u>	<u>\$7,633,768</u>
Working Fund	250,000	None	None
	<u>\$8,111,343</u>	<u>\$7,143,188</u>	<u>\$7,633,768</u>
New Programs	1,183,806	500,000	9,420
	<u>\$9,295,149</u>	<u>\$7,643,188</u>	<u>\$7,643,188</u>

4. In making its presentation to the Governor and the General Assembly, I would urge the Board to use the figures in Column III. In doing so it should be stated:
 - (a) that the Board's request of \$7,643,188 is based on expenditure of reserves, anticipated decline in income, and the provision of additional funds for salary and wage increases,
 - (b) that IT IS BASED ON ESTIMATES of events, part of which are two and three-quarters years away,
 - (c) that we hope that these estimates are conservative and they should be,
 - (d) that the Board will see that all moneys appropriated and all other moneys available for salaries, support and maintenance for educational purposes will be spent wisely and economically, and,

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- (e) that appropriated funds, in excess of those required to carry existing programs and meet salary and price changes will:
- (1) either be used to institute and support new programs not in excess of \$500,000 annually, or
 - (2) will be returned to the State, after determining appropriate reserves, in accordance with the Board's resolution adopted September 12, 1952.

Under this program, the University will be protected and the State cannot lose. I shall elaborate and emphasize this point near the end of the memorandum.

5. If the position implied in Column II of paragraph 3 is taken, the Board will have assumed a rigid position with respect to two points, either of which may be uncomfortable if not untenable by June 30, 1955. The first is that an appropriation of \$7,143,188 is all that is required to meet the needs of the University for each year of the biennium, whatever the economic conditions may be. The other is that \$500,000 a year, if \$7,643,188 is appropriated, or the excess over \$7,143,188, if less than \$7,643,188 is appropriated, will be expended on new programs for each year of the biennium.
- (a) Suppose the Board asks for \$7,143,188 for current operations and \$500,000 for new programs, and the legislature is not in a mood for new programs. The Appropriations Committee will immediately cut out the \$500,000. The Board is then committed to the figure of \$7,143,188 and cannot ask for more. Now if the University's estimates are right, or nearer right than the Board's, the Board would be faced with a drastic cut-back and liquidation of programs at the University. The damage from a drastic cut-back could injure the University for years to come. Such a risk ought not to be assumed except as a last necessity.
 - (b) Suppose the Board asks for \$7,143,188 for current operations and \$500,000 for new programs and gets the \$7,643,188 requested.

The money must then be spent on the same basis as requested. Not more than \$7,143,188 must go for current operations; \$500,000 must go for new programs.

But suppose the \$7,143,188 is inadequate for current operations by \$100,000 or \$300,000 or \$500,000. The Board is then faced with the dilemma of cutting back its current operations, reducing salaries and expenses, leaving vacancies unfilled or closing down activities and at the same time it is committed to start new programs, employ new people and generally to expand elsewhere in the University. The ill-will, resentment and disruption which would result from the liquidation or depreciation of current operations and at the same time adding new operations, could injure the University for years to come. Here again such a risk ought not to be assumed except as a last necessity.

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7. I earnestly recommend the program that I have outlined in paragraph 4 above to the consideration of the Board and urge its adoption on the grounds:
- (a) that it involves no unnecessary risk to the University,
 - (b) that it is not a guarantee of estimates of future conditions which cannot and ought not to be guaranteed at this time,
 - (c) that it gives the General Assembly the Board's assurance that all money spent for current operations will be wisely and economically spent, and,
 - (d) that any excess moneys will either:
 - (1) be expended for new programs believed by the Board to be sound and necessary, or
 - (2) be returned to the State, after establishing necessary reserves, in accord with the Board's resolution.

Considerable time was spent reviewing various reports and statements about the proposed legislative askings for Salaries, Support, Maintenance and Miscellaneous Purposes for the State University and analyzing the figures.

Mr. Hagemann moved that the legislative askings for Salaries, Support, Maintenance and Miscellaneous Purposes for the State University for each year of the biennium 1953-1955 be increased from \$7,643,188.00 to \$7,893,188.00. The motion was seconded by Mr. Stevens and passed.

(See Iowa State College section of these minutes about legislative askings for that institution.)

GOLF COURSE - FLOODING - DRAINAGE OF HIGHWAY 6. At the meeting of the State Board of Education held on September 12, 1952, the Building and Business Committee reported that it had authorized Business Manager Ambrose to meet with the Iowa State Highway Commission and file a protest about the flooding of the golf course due to new construction on Highway 6.

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Business Manager Ambrose reported that on October 24, 1952, D. C. Nolan, Attorney, Iowa City, Iowa, who represents the Iowa State Highway Commission, wrote to him as follows:

"Following our telephone conversation about the Kobes (John Kobes) ditch which drains the University Golf Course, may I advise you that I took the matter up with Mr. Folsom Everest, Special Assistant Attorney General in charge of the legal affairs of the Iowa Highway Commission, and also with Mr. C. C. Letner, District Engineer for the Iowa Highway Commission, and it was agreeable with them that the Highway Commission would clean out the ditch not only along the highway and through the tube under the highway, but would also clean out the ditch on the Kobes property if consent to do so was given by Mr. Kobes.

"I took the matter up with Mr. Kobes' attorney, Mr. Robert Osmundson, and enclosed is a copy of the letter which I received from Mr. Osmundson, which is quite self-explanatory and shows the impossible position which the Highway Commission is placed in its willingness to help solve the drainage problem of the University Golf Course which has resulted from the improper construction of drain tubes on the Kobes property by the owners of the Kobes property.

"I trust this fully explains the position of the Highway Commission in this matter."

The copy of the letter addressed to Mr. Nolan by Bob Osmundson, attorney for Mr. John Kobes, is as follows:

"I took up the matter of cleaning out the north-south ditch with Johnny Kobes and he advised me that he maintains his position and refuses to permit the said ditch to be cleaned out unless and until the Highway Commission or someone installs a closed storm sewer on the north side of the highway adjacent to his property similar to the one installed on the south side of the highway, and a closed storm sewer from the culvert under the highway north to the present tubes,"

Business Manager Ambrose submitted the following report and recommendation of Arthur O. Leff, of the College of Law of the State University:

"Re: Drainage from golf course.

"In regard to the matter of getting the State Highway Commission and Kobes to take some action on the blocking of the drainage between the highway and the interurban railroad right-of-way, I wish to advise as follows:

"In the November, 1951 term of Court, Kobes filed an action against the Highway Commission and the University, claiming that the Highway Commission and the University were going to clean out the drainage ditch through his premises. He asked for an injunction to prevent them from doing so.

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"In this action, I filed an answer in which the University stated it had no intention of entering the Kobes premises or doing any work on the ditch. The Highway Commission did likewise, and their action is still pending.

"I talked to Mr. Nolan, and he advises me that the Iowa Highway Commission would be willing to go in and clean the ditch out if Kobes would let them. He is willing to have the University file an answer in the action asking that the Court determine the rights of the parties and compel the cleaning out of the ditch by whoever is obligated to do it. The University is in a position to file a petition of intervention, claiming that the golf course has been damaged and asking that the Court order either Kobes, the Highway Commission or both to clean out the ditch and quit blocking the drainage. Mr. Nolan would welcome such a step on our part, and they would be glad to get it determined in that manner.

"In order to do this, I would have to have the authorization from the Attorney General to represent the University. The Assistant Attorney General, Mr. Everrest, and Mr. Nolan are at present representing the Highway Commission, so I assume they would not want to send another Assistant Attorney General to represent the University. It would be a friendly move on our part as far as the Highway Commission is concerned, and I believe in that manner, we can get some action taken. It should generate into a fight mostly between the Highway Commission and Kobes."

Mr. Hagemann moved that the Attorney General be requested to take whatever action is necessary to protect the property of the State University.

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IOWA STATE COLLEGE

The following business relating to the Iowa State College was transacted:

LEGISLATIVE ASKINGS, BIENNIUM 1953-1955. - SALARIES, SUPPORT, MAINTENANCE AND MISCELLANEOUS. Mr. Munger moved that the legislative askings for Salaries, Support, Maintenance and Miscellaneous Purposes for the Iowa State College for each year of the biennium 1953-1955 be increased from \$7,602,838 to \$7,802,838, distributed as follows:

Instruction and Administration	\$4,721,133.00
Research	1,999,753.00
Extension	1,081,952.00

The motion was seconded by Mr. Stevens and passed.

SCIENCE BUILDING ADDITION - ADVERTISEMENT FOR BIDS. Secretary Dancer reported that he had not received a copy of the minutes of the meetings the Budget and Financial Control Committee held on September 23 and 24, 1952, but that the chairman of the Committee on September 24, 1952, had told members of the State Board of Education that the Budget and Financial Control Committee had approved the request of the State Board of Education for authority to advertise for bids for the Science Building Addition.

Mrs. Kyseth moved that the Secretary of the State Board of Education be authorized to publish a notice of public hearing and an advertisement for bids for the Science Building Addition. The motion was seconded by Mrs. Archie and passed.

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IOWA STATE TEACHERS COLLEGE

The following business relating to the Iowa State Teachers College was transacted:

BUILDING AND BUSINESS COMMITTEE-REPORT. The Building and Business Committee submitted the following report:

The following persons met in the President's Office, Iowa State Teachers College, Cedar Falls, Iowa, on November 10, 1952, to transact business in connection with a project known as Stadium Repairs, Iowa State Teachers College:

Business Manager Jennings and Superintendent Cole, of the Teachers College; Mr. Dancer and Mr. Gernetzky, of the Finance Committee of the Board.

Stadium Repairs (Pneumatic Concrete Coating of Exterior Walls of O.R. Latham Stadium and attached Masonry Fence) - Public Hearing. At 1 p.m. a public hearing was held as advertised, for the purpose of hearing objections to the plans, specifications and contract forms for Stadium Repairs. No objections were filed and no objectors appeared.

Stadium Repairs (Pneumatic Concrete Coating of Exterior Walls of O. R. Latham Stadium and attached Masonry Fence) - Bids. At 2 p.m. the following bids which had been received for the construction of the Stadium Repairs were publicly opened and read:

<u>Bidder</u>	<u>Cert.Check</u>	<u>Item No. 1</u>	<u>Item No. 2</u>	<u>Total</u>
Western Waterproofing Co. Des Moines, Iowa	\$ 1,750.00	\$17,458.00	\$10,607.00	\$28,065.00
*John E. Waggoner Central City, Iowa	1,900.00	18,765.00	15,651.00	34,416.00
**John G. Miller Construction Co. Waterloo, Iowa	1,000.00	14,600.00	4,000.00	18,600.00
W. A. Klinger Company Sioux City, Iowa	1,100.00	14,316.00	7,670.00	21,986.00

*Proposal contains statement that the bids on item 1 and 2 are "tied together".

**Proposal conditioned by statement that item 1 may be accepted alone but that item 2 is not offered except in combination with bid on item 1.

Business Manager Jennings was requested to immediately return the following bid checks:

Western Waterproofing Company
John E. Waggoner

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Mr. Cole and Mr. Jennings recommended that the bid of the John G. Miller Construction Company be accepted on the basis of their bid of \$14,600. for Item 1, and \$4,000 for Item 2, totaling \$18,600.00.

STADIUM REPAIRS (PNEUMATIC CONCRETE COATING, EXTERIOR WALLS OF O. R. LATHAM STADIUM AND ATTACHED MASONRY FENCE) - CONTRACT. Upon the recommendation of the Building and Business Committee the contract for the Stadium Repairs (Pneumatic Concrete Coating of the Exterior Walls of O. R. Latham Stadium and the Attached Masonry Fence) was awarded to the low bidder, the John G. Miller Construction Company, Waterloo, Iowa, on the basis of that firm's bid of \$18,600.00, and the Secretary of the State Board of Education was authorized to execute a contract when a satisfactory surety bond has been filed. (The cost of this project had been estimated at \$25,000.00.)

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IOWA BRAILLE AND SIGHT-SAVING SCHOOL

The following business relating to the Iowa Braille and Sight-Saving School was transacted:

COAL - BIDS. Secretary Dancer reported that at 2 p.m., October 30, 1952, in the Office of the State Board of Education, Des Moines, Iowa, the bids shown on the following page were received for coal for the Iowa Braille and Sight-Saving School. (See Board minutes of September 10-11-12, 1952, regarding cancellation of contract.)

COAL - CONTRACT. Secretary Dancer reported that he had received the following report from Superintendent Overbeay:

"Mr. Lockhart prefers the Carbon Mining Company's bid on Illinois, Knox County, Little John Mine, because:

1. Our experience with this coal for over two years has been very successful. It is low ash coal which consistently delivers more than the 11,067 B.T.U.'s claimed for it.
2. The 10.8 ash and the 3.6 sulphur claimed for the Illinois, Fulton County, Key Mine coal is the highest of any coal bid and seems excessive.
3. Mr. Phillips of the University of Iowa Physical Plant Department has used the Key Mine coal and states that their tests show 10,900 B.T.U.'s rather than the 11,380 B.T.U.'s claimed."

IOWA BRAILLE AND SIGHT-SAVING SCHOOL
 COAL BIDS
 October 30, 1952

All analyses are on "as received" basis

<u>BIDDER-BID CHECK</u>	<u>TONNAGE</u>	<u>MINE PRICE</u>	<u>FRT. PRICE</u>	<u>TOTAL</u>	<u>KIND</u>	<u>B.T.U.</u>	<u>STATE</u>	<u>COUNTY</u>	<u>MINE</u>
Thos J. Mulgrew Dubuque, Iowa \$150.00	1,900	3.85	3.42	7.27	1 1/4 x 28" or 3/4 x 28 w. & ht. dr.	11,380 31,307 for 1¢	Ill.	Schuyler- Fulton	Key Coal Co.
Walter Bledsoe & Co. Rock Island, Ill. \$171.00	1,900	4.50	3.3152	7.8152	1 1/4" washed scr.	11,331 28,980 for 1¢	Ill.	Bureau	#2 Midland Electric Coal Co.
University Ave. Coal Co. Des Moines, Iowa \$174.80	1,900	3.75	3.416	7.166	1 1/4 x 28" or 3/4 x 28 w. & ht. dr.	10,984 30,639 for 1¢	Ill.	Fulton	Red Ember, Truax- Traer
" " " "	1,900	4.60	4.27	8.87	1 1/2 x 10" air washed	12,376 27,905 for 1¢	Ill.	William- son	Freeburn, Freeman Coal
" " " "	1,900	3.80	4.16	7.96	1 1/4 x 28" or 3/4 x 28 w. & cent. dr.	12,160 30,553 for 1¢	Ill.	Jackson	Burning Star, Truax-Traer
West Kentucky Coal Co. Madisonville, Kentucky \$140.00	1,900.	3.65	4.65	8.30	1 1/4 x 28" Hydro washed	12,420 29,928 for 1¢	Ky.	Hopkins	E. Diamond Pleasant View Homestead
Carbon Mining & Sales Co. Des Moines, Ia. \$142.50	1,900	3.75	3.416	7.166	1 1/4 x 28" or 3/4 x 28 w. scr. ht. dr.	11,067 30,870 for 1¢	Ill.	Knox	Victoria, Little John Coal Co.
Sinclair Coal Co. Kansas City, Mo. \$146.30	1,900	3.85	3.42	7.27	3/4 x 10" 3/4 x 28" w. & ht. dr.	11,380 31,307 for 1¢	Ill.	Fulton	Key Coal Co.

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On motion, the contract for 1,900 tons of $1\frac{1}{4}$ "x28" washed screenings, heat dried, coal from the Little John Mine in Knox County, Illinois, was awarded to the Carbon Mining and Sales Company on the basis of that firm's bid of \$7.166 a ton f.o.b. Vinton, Iowa, and the secretary was authorized to execute a contract when a satisfactory surety bond has been received.

Adjourned.

David A. Dancer
David A. Dancer, Secretary